

JUSTIFICATION OF PROGRAM AND PERFORMANCE

Activity: Heritage Partnership Programs
Subactivity: Heritage Technical Assistance

Program Component	2000 Estimate	Uncontr/ Related Changes	Program Changes (+/-)	2001 Budget Request	Change From 2000 (+/-)
Heritage Technical Assistance	878	+17	0	895	+17
Total Requirements \$(000)	878	+17	0	895	+17

AUTHORIZATION

Public Law 105-355	Automobile National Heritage Area Act of 1998
Public Law 104-333	Omnibus Parks and Public Lands Management Act of 1996
Public Law 104-323	Cache La Poudre River Corridor Act of 1996
Public Law 103-449	Quinebaug and Shetucket Rivers Valley National Heritage Corridor Act, 1994, as amended, Cane River Creole National Historical Park and National Heritage Area Act, 1994
Public Law 100-698	Southwestern Pennsylvania Heritage Preservation Commission Act, 1988, as amended
Public Law 100-692	Delaware and Lehigh Navigation Canal National Heritage Corridor Act, 1988, as amended
Public Law 99-647	Blackstone River Valley National Heritage Corridor Act of 1986, as amended
Public Law 98-398	Illinois and Michigan Canal National Heritage Corridor Act of 1984, as amended
16 U.S.C. 1271 - 1287	Wild and Scenic Rivers Act, as amended
16 U.S.C. 1241 - 1249	National Trails System Act, as amended
16 U.S.C. 4601 - 4601-3	Outdoor Recreation Organic Act
16 U.S.C. 1a-5	National Park Service Organic Act, as amended
16 U.S.C. 1273	Historic Sites Act of 1935
16 U.S.C. 470-470m	National Historic Preservation Act of 1966, as amended

OVERVIEW

Heritage Partnership Programs (National Heritage Areas) are designated by Congress to conserve and promote natural, historic, scenic, and cultural resources associated with the history of a geographic area, and are managed by private or State entities with assistance from the National Park Service.

APPLICABLE NATIONAL PARK SERVICE MISSION GOALS

- Ia Natural and cultural resources and associated values are protected, restored and maintained in good condition and managed within their broader ecosystem and cultural context.
- IIa Visitors safely enjoy and are satisfied with the availability, accessibility, diversity, and quality of park facilities, services, and appropriate recreational opportunities.
- IIb Park visitors and the general public understand and appreciate the preservation of parks and their resources for this and future generations.
- IIIa Natural and cultural resources are conserved through formal partnership programs.
- IIIb Through partnerships with State and local agencies and nonprofit organizations, a nationwide system of parks, open space, rivers, and trails provides educational, recreational, and conservation benefits for the American people.

National Recreation and Preservation/Heritage Partnership Programs

Heritage Technical Assistance FY 2000 Estimated Program and Anticipated Accomplishments

Enacted: \$878,000

This subactivity provides technical support to the eighteen Congressionally designated national heritage areas. The eighteen include the following nine areas authorized in the Omnibus Parks and Public Lands Management Act of 1996: Augusta Canal National Heritage Area, Essex National Heritage Area, Hudson River Valley National Heritage Area, National Coal Heritage Area, Ohio and Erie Canal National Heritage Corridor, Rivers of Steel National Heritage Area, Shenandoah Valley Battlefields National Historic District, South Carolina National Heritage Corridor, and Tennessee Civil War Heritage Area. A tenth area from the 1996 Omnibus Parks Act, America's Agricultural Heritage Partnership (Silos and Smokestacks), may also be included, pending legislation which has been introduced -- the Omnibus Bill Technical Corrections Act -- to transfer their relationship from the Department of Agriculture to the Department of the Interior. The eighteen areas also include, (1) the five national heritage areas that have been funded previously through Statutory Aid activity (Automobile National Heritage Area, Delaware and Lehigh National Heritage Corridor, Illinois and Michigan Canal National Heritage Corridor, John H. Chafee Blackstone River Valley National Heritage Corridor, and Quinebaug and Shetucket Rivers Valley National Heritage Corridor), (2) two areas that have been funded through the Operation of the National Park System appropriation (Cane River National Heritage Area and Cache La Poudre River Corridor), and (3) one area that is not currently funded (Southwestern Pennsylvania Heritage Preservation Commission [Southern Pennsylvania Industrial Heritage Route, also known as Path of Progress National Heritage Route]).

The eighteen national heritage areas formed an Alliance of National Heritage Areas in 1997, and have coordinated among themselves and with the National Park Service since that time. Their priorities have included technical assistance provided by the National Park Service to all eighteen areas, and having all eighteen areas included in national programs and training to support heritage resources. It was agreed between the National Park Service and the Alliance of National Heritage Areas that all eighteen areas would be served this year. The assistance for FY 2000 will include supporting the development of a system for measuring beneficial impacts of heritage preservation, training in interpretation, and training in organizational development. The NPS will also help to develop informational materials for the group of eighteen. A portion of the funding will be used to assist each heritage area with specific local needs.

Performance Goals

Long-term Goal IIIb2	By September 30, 2005, 85% of communities served are satisfied with NPS partnership assistance in providing recreational and conservation benefits on lands and waters.
Annual Goal IIIb2	By September 30, 2001, 79% of communities served are satisfied with NPS partnership assistance in providing recreational and conservation benefits on lands and waters.

Heritage Technical Assistance Performance Information	FY 1999 Actual	FY 2000 Estimate	FY 2001 Estimate
Percentage of States, communities and nonprofit organizations served are satisfied with heritage assistance.	71.4%	77%	79%

National Recreation and Preservation/Heritage Partnership Programs

National Recreation and Preservation/Heritage Partnership Programs

JUSTIFICATION OF PROGRAM AND PERFORMANCE

Activity: Heritage Partnership Programs

Subactivity: Commissions and Grants

Program Component	2000 Estimate	Uncontr/ Related Changes	Program Changes (+/-)	2001 Budget Request	Change From 2000 (+/-)
Commissions and Grants	5,942	+1,825	+258	8,025	+2,083
Total Requirements \$(000)	5,942	+1,825	+258	8,025	+2,083

AUTHORIZATION

Public Law 105-355	Automobile National Heritage Area Act of 1998
Public Law 104-333	Omnibus Parks and Public Lands Management Act of 1996
Public Law 104-323	Cache La Poudre River Corridor Act of 1996
Public Law 103-449	Quinebaug and Shetucket Rivers Valley National Heritage Corridor Act, 1994, as amended, Cane River Creole National Historical Park and National Heritage Area Act of 1994
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Public Law 99-647	Blackstone River Valley National Heritage Corridor Act of 1986, as amended
Public Law 98-398	Illinois and Michigan Canal National Heritage Corridor Act of 1984, as amended
16 U.S.C. 470-470m	National Historic Preservation Act of 1966, as amended

OVERVIEW

Heritage Partnership Programs (National Heritage Areas) have been created by Congress to promote the conservation of natural, historic, scenic, and cultural resources. The areas are managed by private nonprofit groups, or by States, not by the National Park Service. Control of the areas continues to rest with local governments. Participating areas realize significant benefits from this partnership strategy, including resource conservation and community attention to quality of life issues supported by developing sustainable economies.

APPLICABLE NATIONAL PARK SERVICE MISSION GOALS

- Ia Natural and cultural resources and associated values are protected, restored and maintained in good condition and managed within their broader ecosystem and cultural context.
- IIa Visitors safely enjoy and are satisfied with the availability, accessibility, diversity, and quality of park facilities, services, and appropriate recreational opportunities.
- IIb Park visitors and the general public understand and appreciate the preservation of parks and their resources for this and future generations.
- IIIa Natural and cultural resources are conserved through formal partnership programs.
- IIIb Through partnerships with State and local agencies and nonprofit organizations, a nationwide system of parks, open space, rivers, and trails provides educational, recreational, and conservation benefits for the American people.

National Recreation and Preservation/Heritage Partnership Programs

Commissions and Grants FY 2000 Estimated Program and Anticipated Accomplishments

Enacted: \$5,942,000

In FY 2000, funding was appropriated for only the national heritage areas created by the Omnibus Parks and Public Lands Management Act of 1996. Three national heritage areas received approximately \$1.0 million each (Essex National Heritage Area, Ohio and Erie Canal National Heritage Corridor, and Rivers of Steel National Heritage Area); and two national heritage areas received approximately \$800,000 each (Hudson River Valley National Heritage Area and South Carolina National Heritage Corridor). The remaining \$1.3 million has been allocated for distribution to the Augusta Canal National Heritage Area, National Coal Heritage Area, Shenandoah Valley Battlefields National Historic District, and America's Agricultural Heritage Partnership (Silos and Smokestacks) [legislation pending to transfer the area from USDA to DOI].

Performance goals and achievements for these sites will be measured in acres preserved, and acres will be considered preserved when management plans are approved by the Secretary of the Interior. Three management plans (Augusta, Essex, and South Carolina) have been submitted to the Secretary, but have not yet been approved. No management plans have been approved as yet, so the baseline is zero.

- (1) Augusta Canal National Heritage Area, Georgia, has submitted its management plan for approval to the Secretary, and will continue interpretive planning and site work on the Headgates area and Chafee Park.
- (2) Essex National Heritage Area, Massachusetts, has submitted its management plan for approval by the Secretary, and is continuing to develop their interpretive program.
- (3) Hudson River Valley National Heritage Area, New York, expects to finish its management plan this year.
- (4) National Coal Heritage Area, West Virginia, is drafting its management plan.
- (5) Ohio and Erie Canal National Heritage Corridor, Ohio, will complete its management plan this year. The management entity will also continue its grants program.
- (6) Rivers of Steel National Heritage Area, Pennsylvania, will complete the environmental assessment for its management plan. Implementation continues to focus on development of landings at important sites along the river, which will support the private development of boat tours connecting the sites that tell the story of Big Steel in Pittsburgh.
- (7) South Carolina National Heritage Corridor is focusing on interpretive issues associated with its history of rice plantations and the early development of industry. The management plan for the corridor has been submitted for approval by the Secretary.
- (8) Tennessee Civil War Heritage Area, Tennessee, has legislation different from the other areas. A compact is required before designation as a heritage area, and before the Service can disperse funding under this subactivity. The first step will be to work with a group of partners in the State to develop the compact. When the compact is approved and a cooperative agreement signed with the Park Service, management planning will begin.

National Recreation and Preservation/Heritage Partnership Programs

(9) Shenandoah Valley Battlefields National Historic District, Virginia, has established its commission, and will continue with its resource assessment and planning for development.

In FY 2001, the NPS is proposing the transfer of five national heritage areas from the Statutory or Contractual Aid activity to be incorporated into the Heritage Partnership Programs activity; these five areas fall within the following definition that was provided by the National Park Service to Congress during testimony at a House hearing held on October 26, 1999: "A 'National Heritage Area' is a place designated by Congress where natural, cultural, historic and scenic resources combine to form a cohesive, nationally distinctive landscape arising from patterns of human activity shaped by geography. These patterns make National Heritage Areas representative of the national experience through the physical features that remain and the traditions that have evolved in them. Continued use of National Heritage Areas by people whose traditions helped to shape the landscapes enhances their significance."

The five areas are: Automobile National Heritage Area, Delaware and Lehigh National Heritage Corridor, Illinois and Michigan Canal National Heritage Corridor, John H. Chafee Blackstone River Valley National Heritage Corridor, and Quinebaug and Shetucket Rivers Valley National Heritage Corridor. The total appropriated for these areas in FY 2000 was \$1.675 million (denoted in brackets in the table below) and has been reflected as a technical adjustment from the Statutory or Contractual Aid activity to the Heritage Partnership Programs activity within the National Recreation and Preservation appropriation. The NPS, additionally will include within this activity, funding for America's Agricultural Heritage Partnership, Cache La Poudre River Corridor and Cane River National Heritage Area. The national heritage areas proposed for funding through this activity in FY 2001 are included in the table below.

National Heritage Areas	FY 2000 Enacted	FY 2001 Base Request
America's Agricultural Heritage Partnership (Silos and Smokestacks)*	248	125
Augusta Canal National Heritage Area	644	640
Automobile National Heritage Area	[297]	297
Cache La Poudre River Corridor	[50]	50
Cane River National Heritage Area	[100]	100
Delaware and Lehigh National Heritage Corridor	[445]	445
Essex National Heritage Area	990	1,000
Hudson River Valley National Heritage Area	792	792
Illinois and Michigan Canal National Heritage Corridor	[240]	240
John H. Chafee Blackstone River Valley National Heritage Corridor	[445]	550
National Coal Heritage	248	245
Ohio and Erie Canal National Heritage Corridor	990	1,000
Quinebaug and Shetucket Rivers Valley National Heritage Corridor	[248]	248
Rivers of Steel National Heritage Area	990	1,000

National Recreation and Preservation/Heritage Partnership Programs

Shenandoah Valley Battlefields National Historic District	248	245
South Carolina National Heritage Corridor	792	790
Tennessee Civil War Heritage Area**	0	TBD
Total \$(000)	5,942	7,767

* Legislation pending to transfer America's Agricultural Heritage Partnership (Silos and Smokestacks) from USDA.

** Tennessee Civil War Heritage Area (\$1.0 million authorized annual limit) did not receive funding in FY 2000 due to the legislative requirement of having a completed compact in place before funding can begin. The total appropriated for Public Law 104-333 national heritage areas in FY 2000 was \$5.942 million.

Performance Goals

Long-term Goal IIIb1	By September 30, 2005, 4,200 additional miles of trails, 6,600 additional miles of protected river corridors, and 223,200 additional acres of parks and open space, from 1997 totals, are conserved with NPS partnership assistance.
Annual Goal IIIb1	By September 30, 2001, an additional 3,100 miles of trails, an additional 2,850 miles of protected river corridor, and an additional 86,800 acres of park and open space, from 1997 totals, are conserved with NPS partnership assistance.

Commissions and Grants Performance Information	FY 1999 Actual	FY 2000 Estimate	FY 2001 Estimate
Acres of park plus open space protected through heritage grants.	0	500	500

FY 2001 BUDGET REQUEST

	2001 Budget Request	Program Changes (+/-)
▪ Commissions and Grants \$(000)	8,025	+258
The FY 2001 request for Commissions and Grants is \$8.025 million, which represents a net increase of \$2.083 million over the FY 2000 enacted level. The FY 2001 proposed programmatic increase of \$0.258 million to Commissions and Grants activities includes:		
	\$(000)	
▪ Commissions and Grants	258	
	258	
Justification for this increase follows.		

National Recreation and Preservation/Heritage Partnership Programs

JUSTIFICATION OF FY 2001 BUDGET REQUEST FOR HERITAGE PARTNERSHIP PROGRAMS

	2001 Budget Request	Program Changes (+/-)
Heritage Partnership Programs \$(000)	8,920	+258

The FY 2001 request for Heritage Partnership Programs is \$8.920 million and 9 FTE, which represents an increase of \$2.1 million above the FY 2000 enacted level. The programmatic increase of \$0.258 million for the Heritage Partnership Programs activity is justified by the proposed change that follows:

▪ ***Commissions and Grants (+\$258,000)***: The NPS is proposing an increase of \$258,000 in FY 2001 for national heritage areas. In FY 2000, funding within the Heritage Partnership Programs was appropriated for only those national heritage areas that were created by the Omnibus Parks and Public Lands Management Act of 1996 (Public Law 104-333). In FY 2001, the NPS proposes to include within the Heritage Partnership Programs activity five national heritage areas that received statutory aid funding in FY 2000, and two areas (Cache La Poudre River Corridor Commission and Cane River National Heritage Area), that received funding through the ONPS appropriation. In addition, the Service would include the America's Agricultural Heritage Partnership (Silos and Smokestacks), which is anticipated to have legislation enacted in FY 2000 that would transfer authority for this area from the Agriculture Department to the Department of the Interior.

Of the requested increase, the NPS would provide an additional \$208,000 to the Hudson River Valley National Heritage Area for a program total of \$1.0 million. The management action plan for Hudson River Valley National Heritage Area is expected to be completed in FY 2000 and the area will be ready in FY 2001 to begin full implementation of the development and preservation projects outlined in the plan. Major work is expected on trails for hiking, biking, and river paddling. These trails will be developed locally and connected to the regional trail system from New York City through Albany to Saratoga County. Preservation work will continue on two principal historic structures, the Dutch Reformed Church of Newburgh, and Wilderstein in Rhinebeck. The \$208,000 increase is critical to supporting these efforts.

The remaining \$50,000 would be used to provide added support the John H. Chafee Blackstone River Valley National Heritage Corridor for ongoing river recovery and assistance projects, bringing the request total for the corridor in FY 2001 to \$600,000. The Blackstone River Valley National Heritage Corridor was recently enlarged, and new programs and new communities added to its previous responsibilities. Work will be accelerated on continuing segments of the 45-mile Blackstone River Bikeway, now that the design for remaining segments is completed. The \$50,000 increase, supplemented by locally raised additional funds, will help these important developments.